

Overview of Opioid Settlements

Oct 14, 2024

### Agenda



National Opioid Settlements and Virginia Settlements and Funding Distribution Requirements on Use of Funding

OAA's "Gold Standard" Incentive

Tools and Important Resources

## National Opioid Settlements and Virginia





## Virginia's Approach

Obtaining the participation of all 133 cities and counties in Virginia

Creation of the Virginia Opioid Abatement Fund and the **Statewide Allocation MOU** 

- Negotiated by attorneys representing local governments, the Office of the Attorney General, with input from numerous interest groups
- Establishes the methods and formulas for distribution of funds
- Establishes the Opioid Abatement Authority and its composition/duties
- Creates allowable uses and requirements for funds distributed by OAA

General Assembly passed a statute in 2021 based on the key elements of the agreement. *Code of Virginia*, Article 12 (§ 2.2-2365 et seq.) of Chapter 22 of Title 2.2.

Parties agree to file consent motions in Virginia court of record (Richmond Circuit Court) for each national settlement agreement

# Virginia Opioid Abatement Authority's (OAA) <u>Structure and Governance</u>



The OAA was established by the Virginia General Assembly in 2021 as an independent entity governed by an 11-member Board of Directors with the purpose to abate and remediate the opioid epidemic in the Commonwealth.

The OAA receives 55% of Virginia's settlement and can only award funds to cities, counties, and state agencies.

The Board appoints the Executive Director who leads operations and oversees a staff of 6 full-time, 3 part-time, and an attorney assigned from the Office of the Attorney General.

The Board adopts policy, direction, and goals for the OAA.

The Board has the final approval of awards made by the OAA and funding decisions are made during public meetings (OAA staff only provides recommendations)

# Virginia Opioid Abatement Authority's Structure and Governance



#### **OAA Board of Directors**

Senator Todd Pillion (Chair) Dr. Sarah Thomason Psychiatric Pharmacist (Vice Chair) Tim Spencer Roanoke City Attorney (Secretary) Jim Holland Chesterfield County Board of Supervisors (Treasurer)

Delegate Briana Sewell Dr. James Thompson Master Center (Addiction Medicine)

Sheriff Joe Baron Norfolk City Mike Tillem Journey House (Recovery Community)

Sharon Buckman Piedmont Community Services Board (Rural) Daryl Washington Fairfax Community Services Board (Urban) Secretary of Health & Human Resources Janet Vestal Kelly (Ex-Officio)

Representative of House or Senate Finance/Appropriation Committees

Appointed by the Governor



## Settlements and Funding Distribution





## National Opioid Settlements and Bankruptcies

### Finalized and Currently Paying

In Process





















Virginia's Projected Total = \$1,000,000,000

(of which, 55% is directed to the OAA and deposited to the Opioid Abatement Fund)

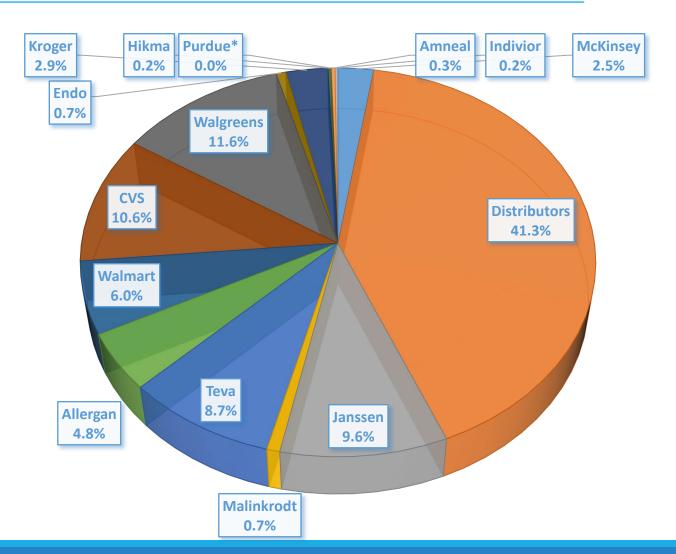


## Settlement Payments by Company

Estimated total settlement payments to the OAA through FY 2039: \$558.3 million.

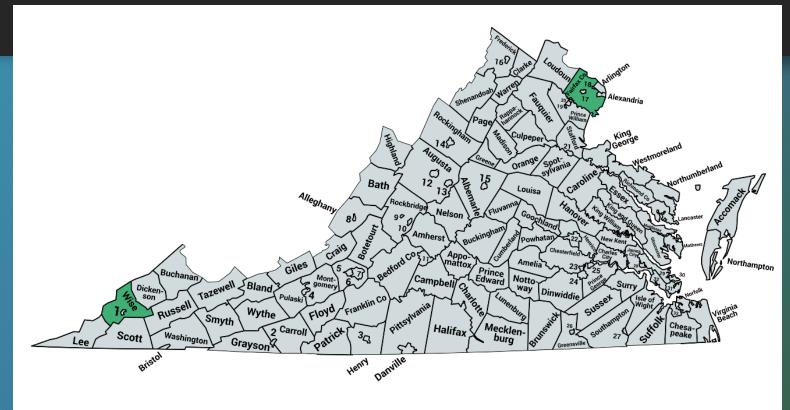
Pmt Duration	Status	Company	
4 years	Finalized	McKinsey	\$13,681,773
18 years	Finalized	Distributors	\$230,340,573
10 years	Finalized	Janssen	\$53,480,976
2 years	Finalized	Malinkrodt	\$4,176,031
13 years	Finalized	Teva	\$48,556,857
7 years	Finalized	Allergan	\$26,747,326
1 year	Finalized	Walmart	\$33,633,644
10 years	Finalized	CVS	\$59,393,544
15 years	Finalized	Walgreens	\$64,584,259
10 years	Finalized	Endo	\$3,740,000
11 years	Finalized	Kroger	\$16,174,809
TBD	Announced	Hikma	\$1,260,050
18 years	Announced	Purdue*	\$0
10 years	Announced	Amneal	\$1,464,132
TBD	Announced	Indivior	\$1,078,000
		Total	\$558.311.975

<sup>\*</sup>US Supreme Court vacated the bankruptcy court's approval of the reorganization plan and settlement. Mediation is currently underway.



## Cities and Counties Distribution





Wise County

% of Population = 0.41%

% of Allocation = 1.76%

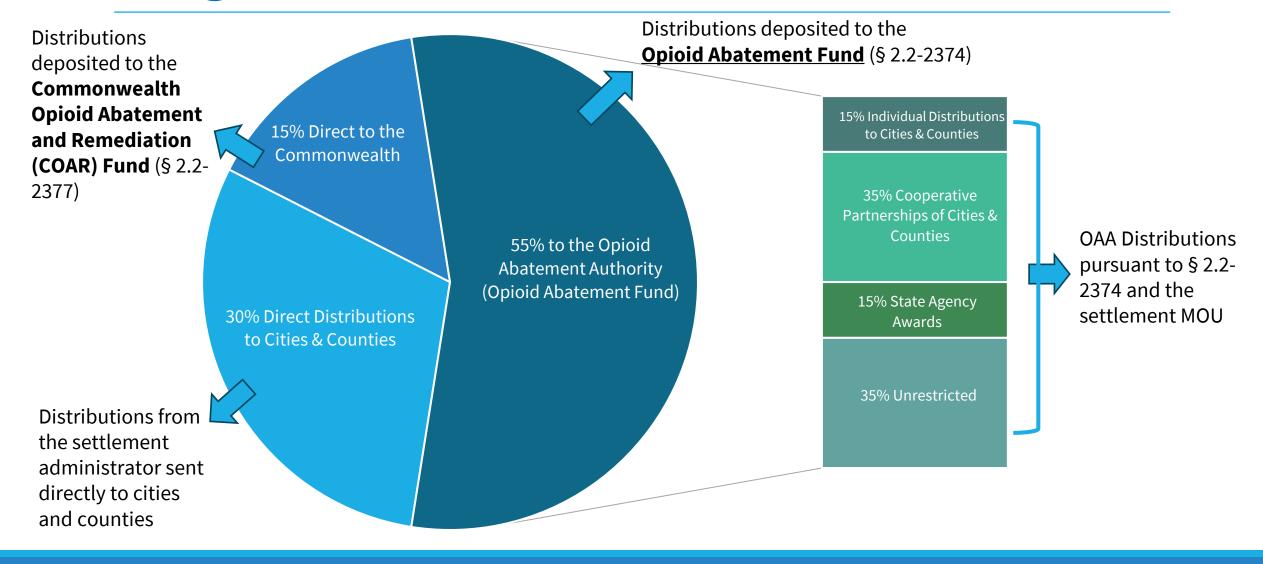
Fairfax County

% of Population = 13.11%

% of Allocation = 8.67%

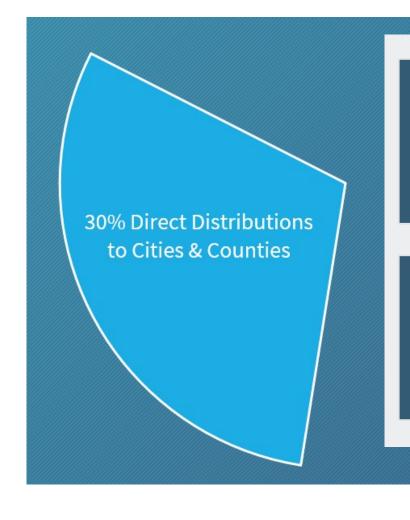


## Virginia's Settlement Distribution Model





## Every City and County Receives Direct Distribution Settlement Payments



Direct Distributions *are not grants*. Cities and Counties *do not apply* to the OAA to use them.

Direct Distributions are settlement payments made to the City/County in order to settle public nuisance claims brought by the Commonwealth and localities.

Direct Distribution payments are made directly to the City/County by the settlement administrator (Brown Greer) and do not flow through the state budget or a state agency in any manner.

Separate payments by each of the settlements at different times of year

Cities and Counties may elect to create a reserve with Direct Distributions to help fund projects in future years when payments decline

Direct Distributions may be used as matching funds for Cooperative Partnership projects.

Reporting usage of Direct Distribution to the OAA is required for participation in any OAA Grants.



## Every City and County has OAA Individual Distribution Funds Allocated

15% Individual Distributions to Cities & Counties Individual Distributions are OAA grants. Cities and Counties must apply to the OAA with a specific abatement project compliant with §2.2-2370 and OAA's term and conditions to receive.

Individual Distribution grants can *only* be awarded to Virginia Cities and Counties. Towns, Schools Districts, Constitutional Officers, CSBs, etc. can only be a partner or sub-recipient

Individual Distribution grants are not competitive and are awarded for one year at a time. Compliant project renewals are at the city or county's discretion based on funds available.

Payments will be sent to the awarded City or County through OAA's fiscal agent (DBHDS)

Awarded projects may include RFPs, sub-recipients, vendors, etc. however the City or County is ultimately responsible.

Individual Distributions may be used as matching funds for Cooperative Partnership projects.

Annual Application Period October 1 - April 1

**Annual Award Performance Period July 1 – June 30** 

**Annual Report due September 1** 



# Cities and Counties can Partner Together for Cooperative Partnership Grants

35% Cooperative
Partnerships of Cities
& Counties

Cooperative Partnerships *are*OAA grants. Cities and Counties
must apply to the OAA with a
specific abatement project
compliant with §2.2-2370 and
OAA's term and conditions to
receive.

Cooperative Partnerships grants can only be awarded to Virginia Cities and Counties. Towns, Schools Districts, Constitutional Officers, CSBs, etc. can only be a partner or sub-recipient.

Cooperative Partnership grants are competitive (OAA required to prioritize certain elements) and are awarded for one year with up to four optional renewal years.

The partnership must select a city or county to be the fiscal agent who will complete and submit the application and receive and administer any awarded cooperative funds.

Awarded projects may include RFPs, sub-recipients, vendors, etc. however the City or County is ultimately responsible.

Minimally requires two cities and/or counties from the same behavioral health district.

Annual Application Period October 1 – April 1

Annual Award Performance Period July 1 – June 30

**Annual Report due September 1** 

# Requirements on Use of Funding and OAA "Gold Standard" Incentive





## Requirements for Use of Settlement Funds

#### "National" Settlements

- Each settlement is slightly different from the others.
- Varying rules about future versus past spending, supplanting, abatement vs. nonabatement use
- Enforcement and reporting is not always clear.
- Disputes will be resolved in civil court.
  - The Commonwealth and all 133 cities and counties share the risk under any such litigation
- All settlements reference "Exhibit E," which is a list of approved uses

#### **OAA** Awards

- 100% of the OAA's disbursements must be spent on abatement efforts.
- No reimbursement of previous costs or supplanting allowed
- No indirect charges allowed
- Recipients must report outcomes to OAA on an annual basis and allow OAA to monitor the programs.
- Programs must be evidence-based or evidenceinformed for opioid use disorder and any cooccurring substance use disorder and/or mental health conditions



### Exhibit E: Allowable Uses of Settlement Funds

#### EXHIBIT E

#### List of Opioid Remediation Uses

#### Schedule A Core Strategies

States and Qualifying Block Grantees shall choose from among the abatement strategies listed in Schedule B. However, priority shall be given to the following core abatement strategies ("Core Strategies"). 14

#### A. NALOXONE OR OTHER FDA-APPROVED DRUG TO REVERSE OPIOID OVERDOSES

- Expand training for first responders, schools, community support groups and families; and
- Increase distribution to individuals who are uninsured or whose insurance does not cover the needed service.

### B. MEDICATION-ASSISTED TREATMENT ("MAT") DISTRIBUTION AND OTHER OPIOID-RELATED TREATMENT

- Increase distribution of MAT to individuals who are uninsured or whose insurance does not cover the needed service;
- Provide education to school-based and youth-focused programs that discourage or prevent misuse;
- Provide MAT education and awareness training to healthcare providers, EMTs, law enforcement, and other first responders; and
- Provide treatment and recovery support services such as residential and inpatient treatment, intensive outpatient treatment, outpatient therapy or counseling, and recovery housing that allow or integrate medication and with other support services.

#### Nine Core Strategies

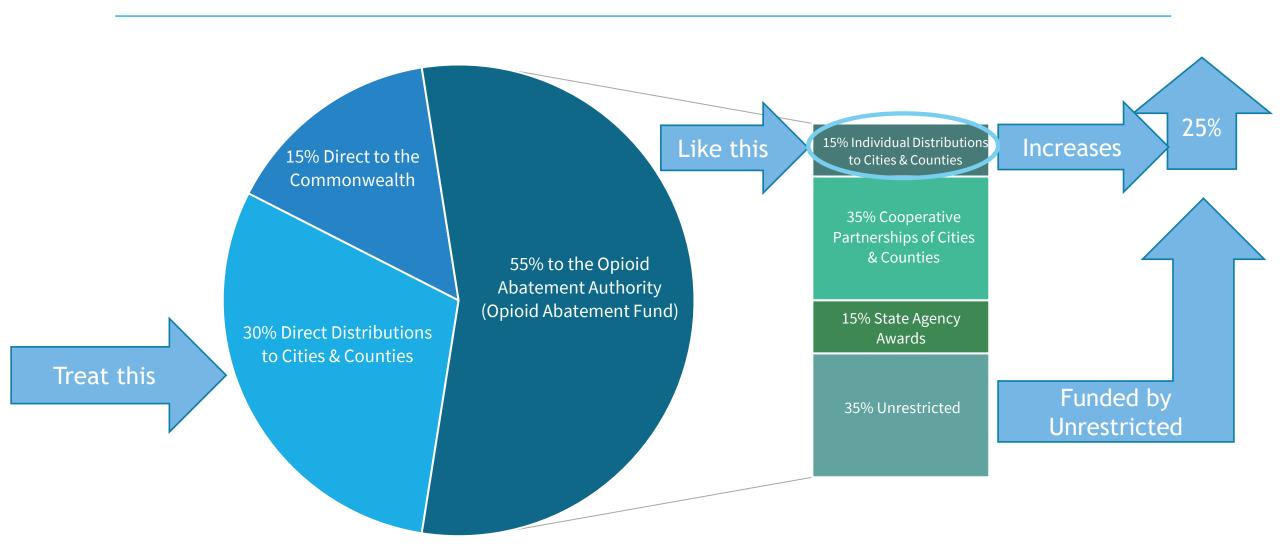
- Naloxone distribution
- Medication for opioid use disorders (OUD)
- Pregnant and postpartum women
- Expanding treatment for neonatal abstinence syndrome
- Warm hand-off and recovery services
- Treatment for incarcerated population
- 4 Prevention programs
- Expanding syringe service programs
- Data collection / research





## OAA's Gold Standard Incentive







# Every City and County can Opt-in to the OAA's "Gold Standard" Incentive



To Opt-in to the "Gold Standard" Incentive, Cities and Counites must submit a *1-time application* pledging to apply the Commonwealth's requirements to their Direct Distribution

"Gold Standard" Incentive funds can *only* be awarded to Virginia Cities and Counties. The 25% increase is calculated on the Individual Distribution amount each year.

"Gold Standard" Incentive funds *are not* competitive.

A completed **Direct Distribution workbook** and annual report are **required of all OAA award participants**. One report covers
the requirement for Individual
Distribution, Gold Standard, and
Cooperative Partnerships.

There are **no additional reporting requirements** specific to the "Gold Standard".

"Gold Standard" Incentive funds can be used with Individual Distribution projects or as matching funds on Cooperative Partnership projects.

"Gold Standard" applications may be submitted anytime and do not require Grants Committee approval.

"Gold Standard" funds are not directly awarded from an application to opt-in.

Annual reporting occurs along with the OAA grant the "Gold Standard" funds are applied to.

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## CSB Projects Funded with OAA Grants

**Accomack County & Eastern Shore CSB** - Outpatient MOUD

**Arlington County CSB** – Expansion of OBOT

Galax City & Mt. Rogers CSB – Recovery Court Efforts, Naloxone Distribution

Hampton City CSB - Peer led Recovery Center, Jail based MOUD

**Henrico County CSB** – Expansion of OBOT

Louisa County and Region 10 CSB - SUD Clinician

**Roanoke County & Blue Ridge CSB** – ACEs training, peer recovery specialists, harm prevention efforts, naloxone distribution



## CSB Projects Funded with OAA Grants

**PD One CSB** – IOP facility for youth in Norton, Wise, Lee, & Scott.

Alleghany Highlands CSB – "One-stop shop" SUD continuum of services

**Cumberland Mountain CSB** – Recovery housing

Eastern Shore CSB – SUD expansion for Accomack and Northampton

**Colonial Behavioral Health** – Marketing and outreach of SUD services

Hampton-Newport News CSB- Peer led drop off center & mobile SUD services

Virginia Beach, Chesapeake, Norfolk, Portsmouth, and Western Tidewater CSBs— Mobile SUD services across the five cities, in partnership with Sentara.



## **Grants Awards Information to Date**

#### City-County Awards

- Received applications that include 106 of the 133 Cities and Counties
- Awarded 100 projects
- Total awarded to date \$46 million
- 92 projects currently active

#### State Agency Awards

- Received proposals from 18 agencies that included 48 projects
- Awarded 36 projects totaling \$20 million
- 32 projects currently active

#### Grand Total over 15-month period

- Received funding requests for 148 projects
- Awarded 136 projects totaling \$66 million

## Tools and Important Resources



## City/County Look-up Tool

#### Direct Distribution, OAA Individual Distribution, and OAA Gold Standard

Please note this tool tracks finalized settlements. As new settlements are achieved, this tool will be updated. The amounts listed reflect estimates, which may be subject to change prior to distribution.

OAA

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\$976,530

\$1.151.758

\$223,844

\$238,473

\$179,483

\$255,257

\$256,789

\$238,818

\$220,914

\$202,289

\$157,933

\$157,933

\$157,933

\$130,537

\$130,537

\$94.217

Eligible to

Receive

\$0

\$452,610

\$523,920

\$175,228

\$223,844

\$238,473

\$179,483

\$255,257

\$256,789

\$238,818

\$220,914

\$202,289

\$157,933

\$157,933

\$157,933

\$130,537

\$130,537

\$94.217

As of September 2024

**Virginia Beach City** 

No Application to OAA **Direct Distributions** 

Projected

\$197,584

\$1,250,814

\$1,542,574

\$486,870

\$635,684

\$675,581

\$514,699

\$721,355

\$724,637

\$678,473

\$629,627

\$578,832

\$441,733

\$441,733

\$441,733

\$367,016

\$367,016

\$256.954

Used as OAA

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	City/County Estimated Settlement Funds Lookup Tool Instructions							
	To see the estimated amounts disbursed or to be disbursed to a specific city or county for each							
	year of the settlements:							
	1. Click on cell C10, which currently reads "Choose City/County."							
	2. Use the drop down menu to select a city or county and the amounts							
	below will change to show the city or county's estimated payments.							
Must Apply to OAA								
A I	ndividual Distril	<u>oution</u>	OAA Gold Standard Incentive					
	Awarded / Used	Balance	Eligible to	Awarded / Used	Balance			
	as Match	Available	Receive	as Match	Available			
	\$0	\$0	\$0	\$0	\$0			
	\$0	\$452,610	\$113,153	\$0	\$113,153			

\$130,980

\$43,807

\$55,961

\$59,618

\$44,871

\$63,814

\$64,197

\$59,705

\$55,228

\$50,572

\$39,483

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\$244,132

\$287,939

\$55,961

\$59,618

\$44,871

\$63,814

\$64,197

\$59,705

\$55,228

\$50,572

\$39,483

\$39,483

\$39,483

\$32,634

\$32,634

\$23.554







Each City and County will need to follow each settlement's reporting requirements for Direct Distribution

- Participating in the "Gold Standard" *does not alleviate* this requirement
- Reporting requirements not the same across all settlements

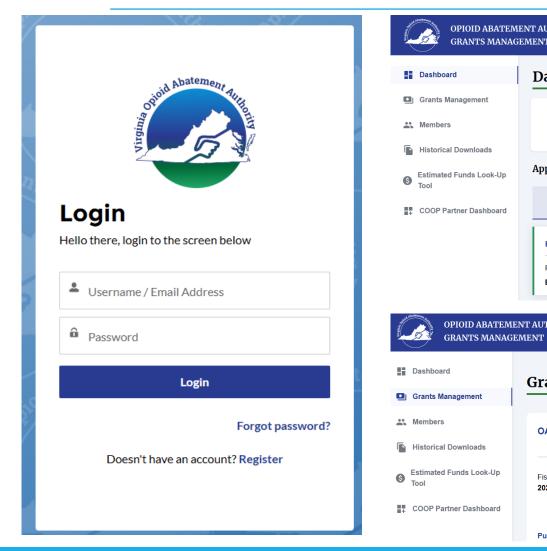
The OAA requires separate accounting of Direct Distribution, Individual Distribution, and Cooperative Partnership funds

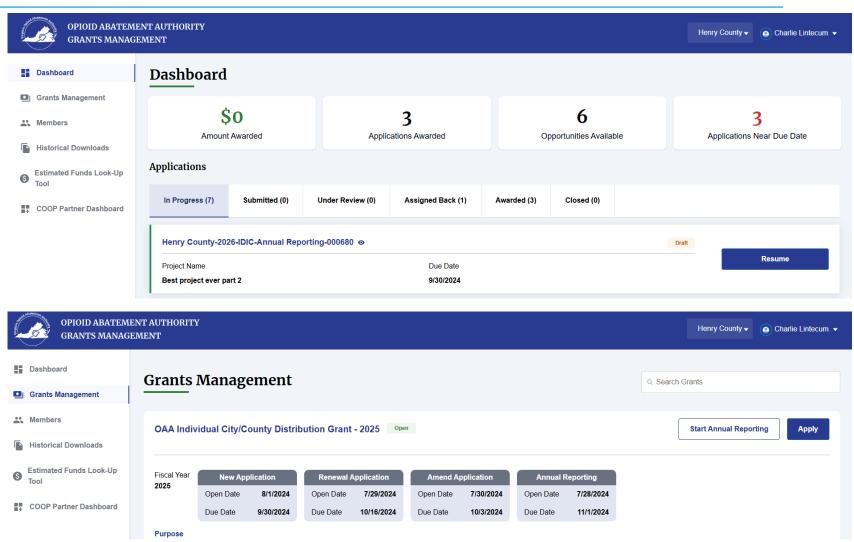
- Each OAA grant will have an annual financial report requirement
- Some Cities/Counties may find themselves:
  - Administering multiple Direct Distribution projects
  - Administering multiple Individual Distribution grants
  - Serving as Fiscal Agent on multiple Cooperative Partnership grants
    - Including managing Individual Distribution and/or "Gold Standard" funds used as matching funds on one or more Cooperative Partnership Grants

It is strongly encouraged that City/County Finance Staff work along side program staff to ensure the financial details of applications are accurate and reasonable (especially the budget portions).



## OAA's Web-based Grants Portal - NOW LIVE!!







## Grants Portal – Fast Facts

#### Where all applications, awards, reporting, communication, etc. for OAA now occurs

• www.voaagrants.us

#### Each city/county can have up to 5 users

- A city/county must first establish a primary user through completion of a template letter on city/county letter head.

  \*Upload Signed Letterhead
  - Letter is attached as part of primary user's registration request
  - Primary user can then invite other users
  - City/county executive can sign document outside of the system
    - Does not have to be a system user to do so

#### **Training Opportunities**

- Abatement Academy October 10, 2024, at 10am Preparing your OAA grant application, Part 2: Training on the new OAA Grants Portal software.
- Previous Training from September 25, 2024, also posted





### Additional Information

#### **OAA Website - www.voaa.us**

Newsletter sign up at bottom of home page

#### **Abatement Academy**

- www.voaa.us/abatement-academy
- 19 virtual webinar recordings and slide decks
  - 4 more sessions still to go in 2024

#### **Contact Information**

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